

No. 22-388

In The
Supreme Court of the United States

RODNEY KEISTER,

Petitioner,

v

STUART BELL, IN HIS OFFICIAL CAPACITY AS
PRESIDENT OF THE UNIVERSITY OF ALABAMA, ET AL.,

Respondents.

On Petition for Writ of Certiorari
to the United States Court of Appeals
for the Eleventh Circuit

BRIEF OF AMICUS CURIAE
FOUNDATION FOR INDIVIDUAL RIGHTS
AND EXPRESSION
IN SUPPORT OF PETITIONER

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QUESTION PRESENTED

1. Whether the Eleventh Circuit erred in relying

regulate speech in determining that public
sidewalks adjacent to government buildings are
not traditional public forums in conflict with
decisions by this Court and numerous circuit

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* This brief takes no position on the cert-worthiness of
Question Presented 2.

TABLE OF AUTHORITIES

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v

Tomas v Coley, No. 2:15-cv-02355 (C.D. Cal.)

INTEREST OF AMICUS CURIAE ¹

The Foundation for Individual Rights and Expression (FIRE) is a nonpartisan, nonprofit organization dedicated to defending the individual rights of all Americans to free speech and free thought. The essential qualities of liberty are. Because colleges and universities play an essential role in preserving free thought FIRE places a special

demonstrate the disturbing presence of these
abuses and to argue that this Court should
certiorari on *Quinn* Presented 1 to
longstanding precedent governing
obligations under the First Amendment

the
grant
reaffirm

SUMMARY OF ARGUMENT

It is a dark hour for freedom of expression at the

to be on the same block. This policy would restrict ability to have his message in front and nearby. Sadly this is far from an isolated incident and Mr. Keier is far from alone. Indeed, demonstrates that students and faculty are just as if not more, likely to be hit by arbitrary and unlawful speech restrictions as non-student like Mr. Keier. That is particularly true when speech is inconsequential, unpopular, or critical of the school.

Two First Amendment holdings and precedents are not enclaves immune from the U.S. 169, 180 (1972). And second, on public sidewalks,

Perry Educ. Ass'n v. Perry Loc. Educators' Ass'n, 460 U.S. 37, 45 (1983). These longstanding precedents hold have been enough to resolve this case: A public sidewalk on a public university campus is open to First Amendment expression.

Yet the federal courts of appeal are divided on how to address public university regulation of speech in public spaces. Several circuits including the Sixth Circuit have properly held that there are no absolute First Amendment and that both the Fourth and now the Eleventh Circuit have split them and allowed university administrators to over-regulate sidewalk speech in impunity.

Today many administrators treat their campuses as fiefdoms, their students as peons, and non-student like Mr. Keier as invading ants. But the university

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subject to the rule of law including the First Amendment. This Court has held that public universities are not public forums and therefore are not bound by the First Amendment's free speech guarantee. See *Healy v. Board of Regents*, 492 U.S. 312 (1989). The circuit below and the parties agree that the right of student and non-student to freely express themselves in public spaces

ARGUMENT

I. Public Universities Regularly Wield Forum Restrictions to Suppress Student and Non-Student Speech Alike.

Mr. Keiser is yet another victim of public university speech restrictions. But public university administrators do not merely apply a few speech restrictions to non-student like itinerant preachers or Pro-Boy. They apply them in equal feror to students. Speech policies have been cited to ban students from handing out petitions on Constitution Day to prevent them from distributing anti-capitalism flyers (when pro-capitalism materials were permitted), and to bar them from polling students on marijuana legalization. all on campus open spaces or sidewalks far from building entrances. Permitting regimes continue to wreak havoc on the rights of student and non-student alike. Mr. Keiser is no exception.

A. The First Amendment Applies to Public Colleges and Universities .

By now it should be uncontroversial to say that the First Amendment applies at public colleges and universities. This Court has held as much in

B. Public University Administrators Routinely Ignore the First Amendment on Campus, Including in Traditionally Public Areas .

-established

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demonstrate that the left unchecked, the college and university administrators frequently ignore their First Amendment obligations in order to suppress speech critical of their schools or promote policies they disagree with.² In virtually every year, these administrators rely on vague, overbroad, or newly applied policies to restrict free speech.

For example, in a string of cases litigated by FIRE on behalf of student chapters of Young Americans for Liberty, public college administrators are routinely threatened, censured, or ordered to disperse for expressing their First Amendment freedoms of speech and assembly as well as their freedom of petition. In *Brown v. Jones County Junior College*, 463 F. Supp. 3d 742 (S.D. Mis 2020), the Dean of Student called campus police on a student (a beach ball

² That is not to say that private college and university administrators do not also frequently restrict speech on campus. Indeed, as noted above, private schools are often more callous towards student speech, in violation of their contractual promises of freedom of expression. See FIRE, *Spotlight on Speech Codes 2022*, at <https://www.fire.org/research/learn/spotlight-on-speech-codes-2022> [<https://perma.cc/3KLG-XNUA>] Of the 107 private colleges and universities reviewed, 44 received a red light rating (41.1%). 54 received a yellow light rating (50.5%), four received a green light rating (3.7%), and five earned a Warning rating (4.7%).

in words written in harpie) around the campus
law without getting advance permission from the
Vice President of Student Affairs *Id.* at 748-49.

from asking support for a right-to-work amendment Order Granting in Part Plaintiffs Motion for a Preliminary Injunction, *Univ. of Cincinnati Chapter of Young Americans for Liberty v Williams*, No. 1:12-CV-155, 2012 WL 2160969 (S.D. Ohio Jan 12, 2012) ; and from displaying a flaring poster of George W. Bush, Barack Obama, and Che Guevara, Complaint *Jergins v Williams*, No. 2:15-cv-00144 (D. Utah Mar. 4, 2015).

But administrative overreach is not limited to the conservative and libertarian student in *Salazar v Joliet Junior College*, FIRE represented student Isaac Salazar, who was detained by uniformed campus police officers and held in an interrogation

directly adjacent to

student Amended Complaint No. 1:18-cv-00217 (N.D. Ill. Mar. 13, 2018). Similarly in *Tomas v Coley*, a student at California State Polytechnic University Pomona was harassed by campus police for handing out animal rights flyers

Complaint No. 2:15-cv-02355 (C.D. Cal. Mar. 31, 2015).

Thankfully all the above cases ended in either victories for the silenced student or favorable settlement. However, they demonstrate a variety

including through the use of campus police simply for expressing their views in open, outdoor areas of campus without express administrative approval.

Many public colleges and universities continue to maintain and enforce similar policies against student and non-student alike. At Western Illinois University, for example, students advocating for the legalization of marijuana in an open area of campus were stopped within minutes by campus law enforcement. Literal speech police became the bane of the free speech zone.

Cops Prevent Students From Advertising Fake 'Pot' Brownies Outside Free Speech Zone, Reason (Sept 9, 2019), <https://reason.com/2019/09/09/western-illinois-university-pot-brownies-free-speech-zone> [<https://perma.cc/PVJ2-TTN9>].

And at the University of California Riverside, affiliated or not, are prohibited from exercising their First Amendment

city administrators clearly have not gone to the
 length of a

II. This Court Should Grant Certiorari to
 Review *Speech in Public Spaces*.

The lower courts disagree on what makes a place
 public. The majority has led to chilled speech for a wide number of
 students and non-students including Mr. Keiser. This Court holds the record straight that public
 places are public places and only *isn't* public
 anymore just because it happens to be next to a
 building.

A. Public Sidewalks Are Public
 Spaces.

Few places are more enshrined in American
 jurisprudence as places of public debate than the
 public sidewalk. As this Court noted in *McCullen v*
Coakley

It is no accident that public streets and
 sidewalks have developed as venues for
 the exchange of ideas. Even today they
 remain one of the few places where a
 speaker can be confident that he is not
 simply preaching to the choir. . . . There,
 a listener often encounters speech he
 might otherwise not hear. In light of the
 First Amendment
 an uninhibited marketplace of ideas in

FCC v

protection of the First Amendment as the ordinary
 city sidewalks. *Id.* at 732-33. In doing so, the court
 put the burden on TTU
 [wa]s overwhelmingly specialized to negate it
Id. at 732 (citing *Henderson*
v. Lujan, 964 F.2d 1179, 1182 (D.C. Cir. 1992)).

grid and [wa]re physically indistinguishable from

public sidewalks for First Amendment purposes. *Id.*
 at 733; see also *Roberts v. Haragan*, 346 F. Supp. 2d
 853, 861 (N.D. Tex. 2004) (on the entire campus
 has park areas, sidewalks, trees, or other similar
 common areas; these areas are public forums at least
 for the University student irrespective of whether
 the University has designated them or not).

This approach has the virtue of
 common sense. If it looks like a public sidewalk and
 factors like a public sidewalk, any member of the
 public or of the student body would understandably
 expect to be able to use it like a public sidewalk,
 including for expressive activity. At least the Fifth
 and Eighth Circuits have adopted a similar approach.
Brister v. Faulkner, 214 F.3d 675 (5th Cir. 2000);
Bowman v. White, 444 F.3d 967 (8th Cir. 2006).

**B. This Court Should Grant
 Certiorari to Resolve the
 Circuit Split on University
 Sidewalk Speech.**

In deciding that University of Alabama sidewalks

existing circuit split on the issue. Several years ago,
 the Fourth Circuit created this split with the Fifth,

Silo, and Eighth Circuit in *ACLU v. Mote*, 423 F.3d
438 (4th Cir. 2005). There, despite the University of

idea can still not be entitled to the traditional
First Amendment protections because it happens to

CONCLUSION

For the foregoing reasons, this Court should grant certiorari on the first question presented.

November 23, 2022 Respectfully Submitted,

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